

# REPORT of DIRECTOR OF STRATEGY, PERFORMANCE AND GOVERNANCE

to COUNCIL (EXTRAORDINARY) 29 APRIL 2021

## **FUTURE COMMITTEE OPTION REVIEWS**

#### 1. PURPOSE OF THE REPORT

1.1 To review options for future committee meetings in the absence of legislation providing for remote meetings during social distancing associated with COVID-19.

## 2. **RECOMMENDATIONS**

- (i) That if the High Court challenge by Lawyers in Local Government, the Association of Democratic Services Officers and Hertfordshire County Council is successful the Council agrees for the 2021 / 22 Schedule of Meetings to continue with all meetings held remotely, with a further report on hybrid meeting options to be considered by Council by July 2021.
- (ii) That if the High Court challenge is unsuccessful and remote meetings not able to continue:
  - That Members move the physical Statutory Annual meeting to a start time of 11am to allow for this to take place at an outside venue with wider staff on-site to support;
  - b. That Members review the future meeting options in section 3.10.6 below and identify a preferred option having regard to the risks set out at **APPENDIX A**, and accept any costs will be a budget pressure for the year;
  - c. That Members adopt the guidance set out at section 3.10.7 below, and additional guidance that emerges from risk assessments to support more secure physical meetings where they do take place

# 3. SUMMARY OF KEY ISSUES

3.1 The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 do not apply to meetings on or after 7 May 2021. The Government consider that the extension or renewal of the regulations requires primary legislation, and they have confirmed in writing that they will not be prioritising this issue to bring forward the necessary legislation to extend the regulations. The result of this decision will require Councils to cease operating remote meetings and to put in place alternative arrangements.

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- 3.2 In their letter of 25 March 2021, the Minister outlined the potential use of emergency powers to minimise the need for meetings, but also reminded Local Authorities of the need to hold Annual Meetings ahead of the end of May 2021.
- 3.3 The cessation of remote meetings is subject to a High Court Challenge. Lawyers in Local Government, the Association of Democratic Services Officers (ADSO) and Hertfordshire County Council have asked the High Court to make a <u>declaration</u> on whether they can continue to hold meetings remotely past 6 May. The High Court will hear the case on 21 April 2021, and if they rule in favour, the Council will continue to hold its current meetings schedule remotely.
- 3.4 As outlined above, legally, we have to run our Statutory Annual meeting by the end of May according to the <u>Local government Act 1972</u>. As the Council is holding two District Councillor by-elections on 6 May 2021, the Annual Meeting cannot be brought forward and held remotely, as these Members will also need to be appointed to Committees. Therefore, notwithstanding the outcome of the High Court challenge, the Council is required to arrange the Annual Meeting of the Council as a physical meeting before the end of May.
- 3.5 There are many risks associated with a return to physical meetings, which have been identified in **APPENDIX A**, alongside their possible mitigations. The government COVID-19 guidance highlighted above recommends that authorities only hold physical meetings where necessary, and utilise other methods, such as emergency powers to avoid these risks too. If Members are so minded to introduce physical meetings, this is despite the risks that have been listed.
- 3.6 The Council chamber can accommodate a maximum of 17 Members and officers with social distancing requirements, so a meeting with all Members will need to be held offsite.
- 3.7 We will require additional support from facilities and Information Communication Technology (ICT) staff to support setup for an offsite meeting, allowing for cameras and microphones and a broadcast to YouTube for the public. For this reason, we recommend the physical meetings are initially held in the daytime.
- 3.8 There will be a cost for hall hire, technical equipment and staff overtime for each meeting.
- 3.9 For all costs identified throughout this report, there is no specific budget so they will create a budget pressure in year.

## 3.10 Suggested approach and options

- 3.10.1 Initially, the Council will have to hold a physical Statutory Annual Meeting on 20 May 2021, which based on support staff availability, we suggest moves to the daytime. We expect Hall hire cost specifically for this meeting to be £650.
- 3.10.2 At the Statutory Annual meeting, we will still be appointing to Committees ready for when 'normal' meetings can resume.
- 3.10.3 There will be a one- off ICT investment cost for the Statutory Annual meeting of £3,900. This will cover the cost of cameras and microphones, a hearing loop and TV screen displays, to facilitate the meeting and broadcast out to YouTube for Public viewing.

- 3.10.4 The best locations for 20 May based on information so far are:
  - <u>Maldon Town Hall</u> allowing for only up to eight officers alongside membersbut available all day.
  - <u>Maldon Football Club</u> allowing for up to 18 officers alongside Members only available until 6pm.
  - <u>Essex County Council chamber</u> Officers are reviewing this, which can be made available to us, but may be difficult for ICT set up as it is a listed building.
- 3.10.5 A covid risk assessment applicable to these outside venues is attached at **APPENDIX B**, and this has helped to also inform suggested meeting guidance and expectations at section 3.10.7 below.
- 3.10.6 Following on from the Statutory Annual meeting, the following options are identified, along with a score based on overall achievability (denoted with A) for getting up and running and impact (denoted with I) for keeping business of the Council moving. They are ranked in order of score and therefore officer recommendation.

Option	Strengths	Weaknesses	Score
Move to emergency powers, with directors making decision in consultation with the Leader of the Council, Leader of Opposition, Chairman of the Council, and wider Members able to comment on papers ahead of time.	Can be done virtually, eliminating all risks associated with physical meetings outlined in Table 1 (APPENDIX 1).  No additional costs.	Potentially less member involvement, as they would feed in views through the emergency powers group members.	A=5 I=4 =20
Appoint an 'Interim Measures Committee' at the Statutory Annual meeting, with a maximum of 12 Members, that can meet in the Council chamber during the daytime.  NB: Constitutional Terms of Reference for this committee would be provided for adoption prior to appointment at the annual meeting	Allows use of Council chamber – reduces offsite hire costs and availability issues.  Utilises on-site ICT, microphone system etc.  Engages a politically balanced and wider group of Members than emergency powers.  We expect this committee will deal with planning matters to avoid any delays.	Social distancing measures could continue past 21 June 2021 as currently expected, and we would need to keep to this Committee number until something changes.  Risks associated with physical meetings as detailed in Table 1 (APPENDIX 1).  (£182.48 per meeting)	A=4 I= 4 =16

Option	Strengths	Weaknesses	Score
Hold one physical meeting of Council and District Planning Committee offsite each month while measures in place.  District Planning Committee to review. during the daytime	Allows all Members to be involved.  Reduces planning delays for cases that would otherwise wait for Committee.	Meetings will need to be held offsite and incur additional staffing and venue hire costs.  Risks associated with physical	A=3 I=5 =15
		meetings as detailed in Table 1 (APPENDIX 1).	
		(£600 per meeting)	
Return to full Committee cycle physically, with meetings larger than 17 Members and staff offsite, and within the number held in the Chamber.	All work continues as expected.	Could be challenged that this goes against government	A=1 I=5
	All Members appointed to Committees at the annual meeting can immediately take up duties.	guidance that only <b>necessary</b> meetings take place in person.	=5   =5
		Would amplify the risks and	
		costs associated with physical meetings. (£600 per	
		meeting for Council and District Planning Committee, £182.48 per meeting for others)	

3.10.7 Members will be asked to work within the following guidance at any physical meetings that went ahead, to adhere to government COVID-19 guidance and help minimise our risks:

## **Guidance and expectations**

- Entrance / exit will be separate points and movement will be staggered and co-ordinated.
- Masks must be worn by Members and Staff unless speaking. Those
  participating should wear masks where not speaking (unless exempt) and are
  free to remove for any questions or speaking. The Chairman may call on a
  participant to confirm they are exempt, if applicable.
- Non-Committee Members should watch the meeting via YouTube, and if they
  have pre-arranged with the Chairman to ask a question, this will be done via
  Microsoft (MS) Teams and projected to a TV in the room.
- Public meeting access will be by virtual streaming and remote public participation will take place via MS Teams.
- Members and staff taking part in the meetings will apply for and complete regular lateral flow tests to reduce the risk of infection and register results ahead of the meeting.
- The Member attendance book will be virtual.
- 3.10.8 As the guidance is in place for staff and member safety, we would expect the Chairman and Committee to remove Members that are reminded of these and fail to comply, as per Procedure Rule 10.

## 4. CONCLUSION

4.1 The information is set out in this report to help inform member decision around future meeting options in the absence of remote meeting legislation. Physical meetings have many risks associated with them, and these are highlighted in **APPENDIX A** for Members to keep in mind.

## 5. IMPACT ON STRATEGIC THEMES

5.1 A solution that provides good governance and addresses associated risks will help underpin strategic delivery.

#### 6. IMPLICATIONS

- (i) <u>Impact on Customers</u> All options would ensure the public are kept informed of decisions of Maldon district Council.
- (ii) <u>Impact on Equalities</u> ADSO has raised a potential equalities issue with physical meetings, but this would be a matter for central government consideration as they have provided the guidance.
- (iii) <u>Impact on Risk</u> There are many risks associated with Staff and Member safety associated with holding physical meetings.
- (iv) Impact on Resources (financial) For the various options we have outlined potential cost. We are expecting a £3,900 initial ICT investment, and staff overtime costs and hall hire costs which vary depending on options approved. Any costs incurred from running meetings will amount to a budget pressure, as no budget has been previously identified for this work.
- (v) <u>Impact on Resources (human)</u> The move to physical meetings will put an additional pressure and expectation on staff in Committee Services, ICT and facilities.
- (vi) <u>Impact on the Environment</u> None.
- (vii) Impact on Strengthening Communities None.

## **Background Papers:**

COVID-19: Guidance for the safe use of council buildings - GOV.UK (www.gov.uk)

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